

# ODOT ADA Settlement Agreement & Transition Plan

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> OMPOC Meeting 29 July 2019

#### A Snapshot of Disability in Oregon

This page provides an overview of disability in Oregon (OR) compared to national estimates. You can use this information to learn more about the percentages and characteristics of adults with disabilities in Oregon.



https://www.cdc.gov/ncbddd/disabilityandhealth/impacts/oregon.html

#### **Key Dates in Accessibility**

- 1973 Rehabilitation Act, Section 504
  - Prohibits discrimination based on disabilities
  - Applies to programs and activities receiving federal funds
- 1990 Americans with Disabilities Act
  - Civil Rights Law
  - Prohibits discrimination in the provision of facilities, services, and programs
  - Title II applies to state and local governments

### Happy 29<sup>th</sup> ADA



#### **MOBILITY**

Is the most common type of disability at 13%







#### The ODOT ADA Lawsuit alleged that ODOT:

Did not address curb ramps when we triggered. Did not construct them compliantly

Had inaccessible and noncompliant pedestrian signals

Did not provide adequate accessible routes through work zones

Inconsistent communication and outreach. Did not consistently address and track public concerns

### **Settlement Agreement**

Requirement	Initial	Ongoing
<ul><li>Curb Ramps</li><li>Inventory</li><li>Remediation</li></ul>	<b>✓</b>	Yes Yes
<ul><li>Pedestrian-Activated Signals</li><li>Inventory</li><li>Remediation</li></ul>	✓	Yes Yes
Plaintiff Priorities	✓	Yes
Accessibility Consultant	✓	
Annual Reporting	✓	Yes
<ul><li>Temporary Pedestrian Access Routes</li><li>Update Standards</li><li>Enforcement</li></ul>	✓ ✓	Yes
Comments, Questions, Concerns, Requests	✓	Yes
Outreach • PTAC • OBPTAC	✓ ✓	Yes Yes
Updating Standards, Policies, Guidelines	✓	Yes

#### **ADA Transition Plan**

- Full program access
- Legal requirements
- Identify/inventory barriers
- Methods to remove barriers
- Identify budget
- Schedule to implement



All public agencies with 50+ people are required to have a Transition Plan

ODOT actions under the Settlement Agreement also meet some requirements of the Transition Plan

#### What Is Full Program Access?



**Buildings** 

**Documents & Forms** 

**Transportation System** 

Communications

**Employment** 

Meetings

**Testing** 

#### **ODOT** is changing how it does:



Planning/Scoping/Selecting Projects

Design

Working with Local Agencies

**Outreach & Communications** 

Maintenance & Operations

Construction

#### **Design standards**

ODOT Standards PROWAG ADAAG

#### **Local Agency Use ODOT Standards**

#### If ANY of these exist

Work is on or along State
Highway System

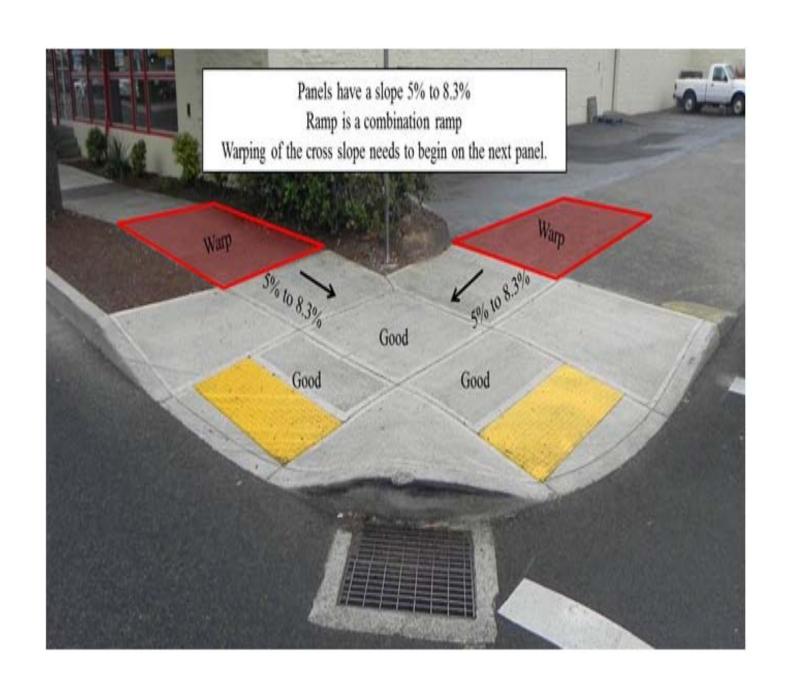
ODOT's name on contract

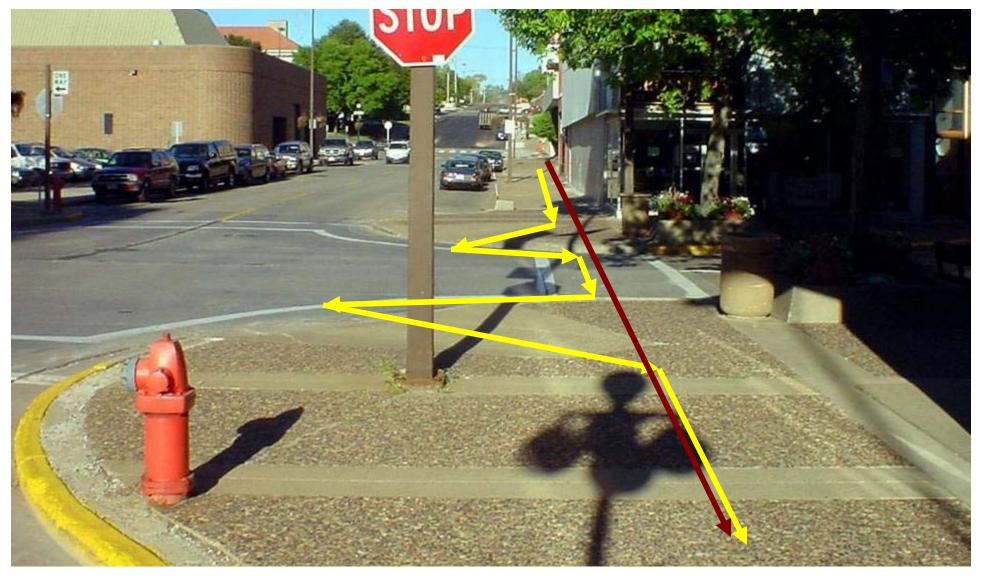
State or federal funding through ODOT included

#### Must use ODOT Standards

- Standard drawings, construction specs
- Design every curb ramp, put 'detail' in plans
- Curb ramp design checklist, CR design exception process
- Curb Ramp Inspection Form (Inspector pay note inventory)
- Direction on pedestrian signal push button location placement
- Temporary Pedestrian Accessible Route Plans

https://www.oregon.gov/ODOT/Engineering/DOCS\_ADA/ADA-Curb-Ramp-Process.pdf





Two curb ramps per corner are required unless impracticable

### Clear Space Examples





### Clear Space – Why Does It Matter?





#### **ODOT Inventory**

- 2017 Field Inventory
- 2018 Quality Assurance

#### **Criteria**

Good

Fair

Poor

Missing



### Good



### Fair



### Poor



### Missing



#### **Updated Settlement Agreement Inventory**

Functional Condition	Region 1: Portland Metro	Region 2: Willamette Valley, North Coast	Region 3: Southern Oregon, South Coast	Region 4: Central Oregon	Region 5: Eastern Oregon	Transferred	Total
Good	418	552	190	110	136	22	1,428
Fair	18	18	7	7	3	0	53
Poor	7,736	8,960	3,324	2,169	3,464	297	25,846
Missing	1,156	1,571	564	362	709	19	4,381
Total ADA Settlement Curb Ramps	8,068	9,530	3,521	2,286	3,603	319	27,327

<sup>[1]</sup> Missing curb ramps are a subset of "Poor" and are included in the count of "Poor" curb ramps.

### Range of Poor





#### **Compliance Timeline**

Settlement Agreement Curb Ramp Inventory Compliance Schedule					
Jan. 7, 2019	First 5-Year Period	Second 5-Year Period	Third 5-Year Period		
26,569 Total Curb Ramps to Remediate	2018-2022	2023-2027	2028-2032		
30% (7,971) in 1st 5 years					
45% (11,956) in 2nd 5 years to reach 75%					
25% (6,642) in 3rd 5 years to reach 100%					

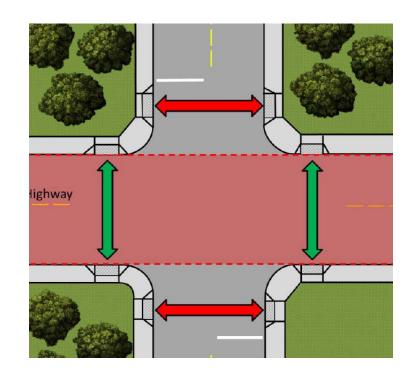
## Detailed Conceptual Compliance Timeline Curb Ramp Delivery

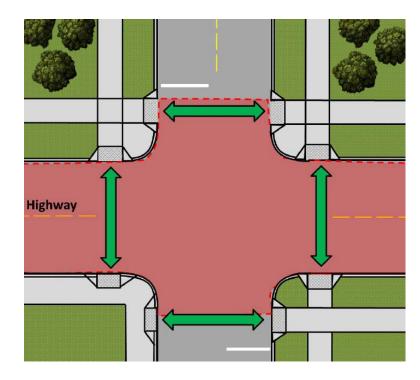
						30%	7,971				75% 19	9,927			1	00% 2	6,569
	Total	Comply	18	19	20	21	22	23	24	25	26	27	28	29	30	31	32
Region 1	8,076	252						850	850	850	850	850	360	360	360	360	350
Region 2	9,530	249						875	875	875	875	875	560	560	560	560	557
Region 3	3,523	97			815	815	815	203									
Region 4	2,282	61				815	815	88									
Region 5	3,604	115				815	815	650	414								
Transfer	319	22				150	147										
Triggered			400	400	400	400	400	400	400	400	400	400	400	400	400	400	400
TOTAL	27,334	765	400	400	1215	2995	2992	3066	2539	2125	2125	2125	1320	1320	1320	1320	1307
							8,002				1	9,982				2	6,569

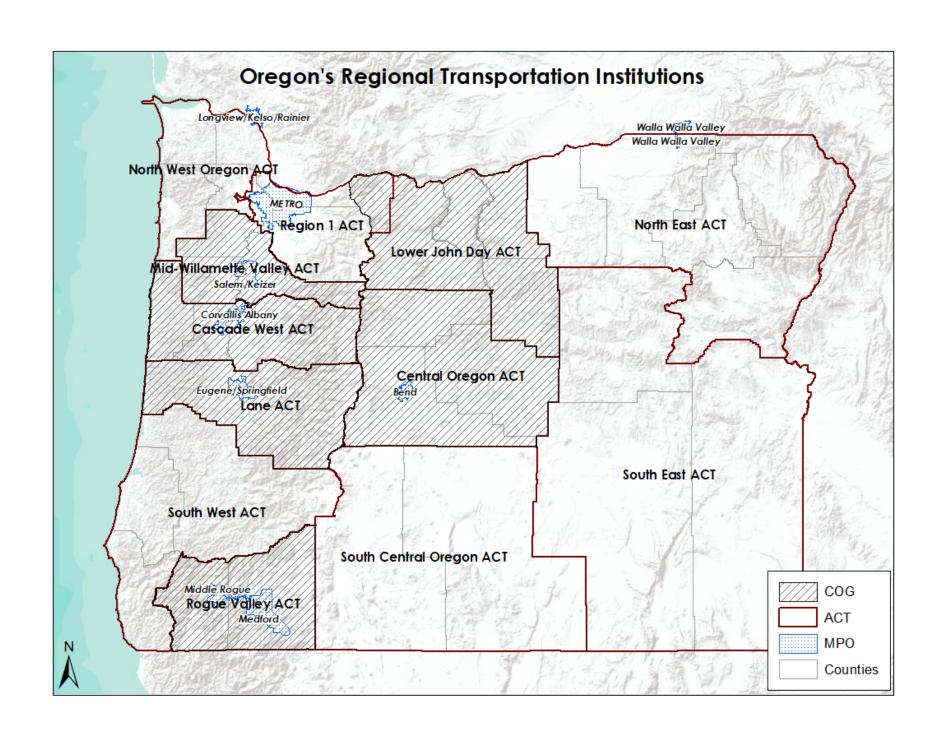
#### **Production Targets**

#### **Ramp Construction Volumes**

	2018	2019	2020	2021	2022	
Region 1						
Region 2						
Region 3			600	800	400	1,800
Region 4			400	400	400	1,200
Region 5			400	800	400	1,800
Pilots	32	6	488			526
PROGRAM	32	6	1,888	2,200	1,400	5,326
Paper		500				500
Trigger	622	400	400	400	400	2,222
	654	906	2,288	2,600	1,800	8048







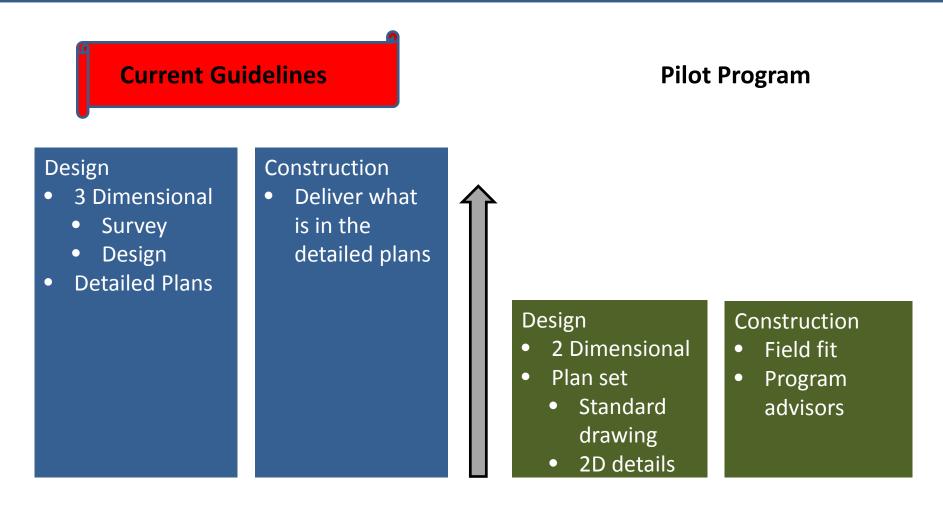
### 2019 - 20 Curb Ramp Efforts

- Scoping for all curb ramps in Regions 3, 4, 5
- Existing STIP projects in all regions
- Pilot projects in Lakeview, Union, Enterprise +
- Maintenance & permit projects
- Bike/Ped & Safe Routes to Schools projects

### **Getting into Production**



# ODOT ADA Project Development Approach



**Level of Effort** 

### 7 Curb Ramp Types

- 1. Compliant
- 2. Physical Constraint Requires Design Exception
- 3. Missing Truncated Domes
- 4. Street Reconstruction
- 5. Minor Reconstruction
- 6. Full Reconstruction but no ROW or Utilities
- 7. Full Reconstruction, Signalized Intersection

#### Pilot Approach Level 5-6

### Initial Pilot Program Yamhill, McMinnville, Halsey

Can we build compliant curb ramps with minimal (no) design and experienced field staff?

#### Yamhill

- 20 ramps
- ADA experienced contractor
- Skilled inspectors learning ADA
- 14/20 compliant ramps when placed
- 5 that were not compliant had the same "nuance" error
- 1 quality error (8.4% slope for 12-inches)
- Total costs \$9.5k/ramp
  - Construction \$5.5k/ramp
  - PE \$2k/ramp
  - CE \$2k/ramp

#### **McMinnville**

- 12 ramps
- Inexperienced ADA contractor
- Skilled inspectors schooled on Yamhill
- 12/12 ADA compliant ramps when placed
- Created a tripping hazard that required remediation
- Total costs \$18.5k/ramp
  - Construction \$14.5k/ramp
  - PE \$2k/ramp
  - CE \$2k/ramp

#### Halsey

- 6 ramps
- Experienced ADA contractor
- New Inspector
- 6/6 ADA compliant ramps when placed
- No other issues
- Total costs \$12.5k/ramp
  - Construction \$9.5k/ramp
  - PE \$2k/ramp
  - CE \$1k/ramp



#### **Work Zones**

#### Temporary Pedestrian Accessible Route Plans (TPARP)



Every work zone must have Traffic Control Plan

Every Traffic Control Plan must have Pedestrian and ADA Access Plan

Must be equal to or better than before

Situational differences: Urban vs. rural Long term vs. short term

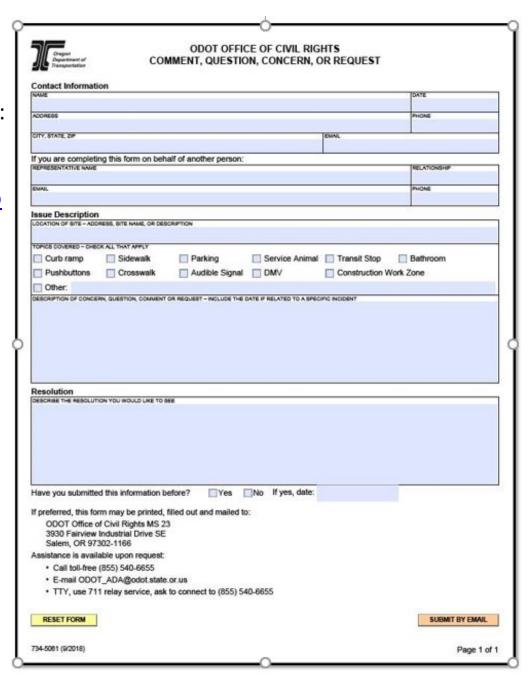
#### **Submitting a CQCR**

Paper form:

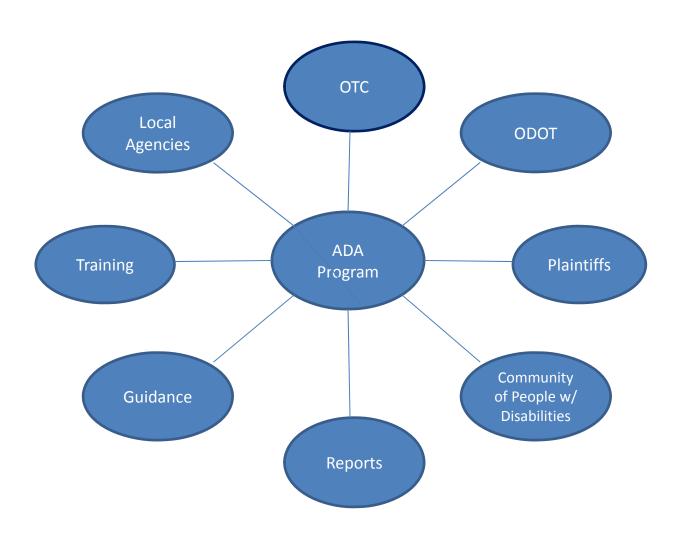
Link to fill out online:

http://www.oregon.gov/ODOT/Abo ut/Pages/ADA-Issue-Request-Form.aspx

2018 - 53 submitted



#### **Outreach**





Work by State of	on Local Agency ROW	Agency Name:
upgrade noncom	oct missing curb ramps and appliant curb ramps, sidewalks and ated signals on public right-of-state highway	
Key Number	Region	Project Title/Location
		ADA curb ramp construction and upgrades and construction
Road/street	Milepoint	of pedestrian activated signals
(list Highways in	(Insert hyperlink with inventory list)	
the local		
jurisdiction?)		
Estimated Agreement An	nount	
\$ NA remove		

**RECITALS** 

### Programmatic LPA Permit Approach

Submitted to Lakeview to date

#### **Pedestrian Signals**







#### **On-Going Efforts**

- Plaintiff Priority Locations
  - Clatskanie, Springfield, Beaverton,
     Portland, Lincoln City, Bend
- Curb Ramp Project Scoping
- Accessibility Consultant Policy Review
- Transition Plan Progress
- Outreach



